

Presentation on

**MOVING TOWARDS CLEAR LAND
TITLES**

**IN INDIA: POTENTIAL BENEFITS, A
ROAD-MAP AND REMAINING
CHALLENGES**

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Introduction

- Present land titling system in India provides for registration of deeds and documents and “presumptive” property titles.
- On 21st August, 2008, India took a historical decision to change this system to that of clear property titles, more popularly known as the Torrens system.

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2. Four pre-requisites for the Conclusive Titling system to function are that:

- i. there should be a single agency to handle property records;
- ii. the “Mirror” principle should be operative. This requires that at any given moment, the property records should mirror ground reality, i.e., they should be “real-time records”;
- iii. the “Curtain” principle should be applicable. This requires that the record of a title should depict the conclusive ownership status and probing into past transactions and titles of the property should become unnecessary; and
- iv. there should be title guarantee and insurance for indemnifying the property holder against any loss arising due to inaccuracies.

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3. Potential Benefits expected from Conclusive Titling

3.1 Citizen Services

- a) Easier access to records.
- b) Records will be real-time.
- c) Single window services will save time and effort.
- d) Less litigation.
- e) Will reduce time-frames for preparing, obtaining, registering and mutating property records.

3.2 Will enable good governance practices.

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4. A Roadmap for Clear Land Titles

- 4.1 Priority has been given to the implementation of the first three principles of Conclusive Titling – single agency, “mirror” principle and “curtain” principle. Title guarantee and indemnification will be possible only when these three principles have been put in place.
- 4.2 To achieve the first three principles, the Government of India has launched a major programme by the name of “National Land Records Modernization Programme” (NLRMP).
- 4.3 This programme has four major components – (i) computerization of property records; (ii) survey and preparation of maps using modern technologies, (iii) computerization of the Registration process and (iv) training and capacity building.

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4. A Roadmap for Clear Land Titles

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- 4.4 The district has been taken as the unit for completing all activities leading to Conclusive Titling.
- 4.5 It is envisaged that all States will be covered in the next eight years under the NLRMP.
- 4.6 Appropriate legislation can enable the States to implement Conclusive Titling in a modular way.
- 4.7 Public-private partnerships for the NLRMP is an integral part of the scheme.

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5. The Remaining Challenges

Magnitude of the Problem

The challenge of implementing the NLRMP can be better appreciated if we see the true dimension of the exercise being undertaken – probably one of the largest in the world!

- (a) India has to survey an area of approximately 2.16 million sq. kms.
- (b) In the rural areas alone, survey and settlement have to be done for more than 140 million land owners, owning more than 430 million records.
- (c) A similar survey is required for approximately 55 million urban households.
- (d) Considering the vast size of the country, i.e., 3.29 million sq. kms., establishing the ground control point library (GCPL) presents a major problem.
- (e) Around 42 million FMBs and around 1 million village maps are required to be digitized.
- (f) India has 4018 registration offices in the country. Of these, 1896 have yet to be computerized.

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5. The Remaining Challenges ...contd.

- 5.1 Multiple languages, multiple terminologies and multiple methodologies of preparing textual and spatial property records are a major problem.
- 5.2 The varied topography of the country requires a judicious combination of technologies for proper survey.
- 5.3 Transfer of technology down to the field level workers is a daunting task.
- 5.4 Rapid change in technology requires putting into place systems relating to security of data, redefinition of accuracy standards and a system for 100 per cent quality check.
- 5.5 Tremendous amount of capacity building is required to carry this programme forward as per schedule.

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6. The Way Forward

- Although the task of ushering in Conclusive Titling system with title guarantee appears to be a daunting one, the Department of Land Resources in the Ministry of Rural Development, Government of India, is confident of fulfilling its charter.

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Thank you

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